

# PUBLIC POLICY PROCESS-PART 3

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**FACILITATOR**

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# Public policy implementation

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- ❖ Involves involves putting adopted policies into action through administrative decisions, programs, and activities to achieve the intended goals.
- ❖ It is about translating policy objectives into concrete outcomes by mobilizing resources, coordinating institutions.

# Setting objectives, priorities, and sequencing of tasks

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- ❖ This is a critical activity that provides a clear roadmap for addressing societal problems and allocating scarce resources to ensure that policy intentions are translated into concrete actions.
- ❖ Objectives serve as benchmarks or milestones that guide decision-makers in clarifying the intended outcomes of a policy.
- ❖ Clear objectives provide implementers with measurable targets and performance indicators.
- ❖ They bring purpose and clarity to interventions by outlining “SMART” goals (Ramesh, 2003).
- ❖ **Prioritization** involves identifying the most critical activities that must be undertaken first to operationalize the policy.
- ❖ It is essential where administrative capacity and financial resources are limited, requiring strategic choices (O'Toole, 2000).
- ❖ Prioritization is important because governments often face multiple competing demands but operate under the constraints (Dye, 1992).

# Sequencing of tasks

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- ❖ This is a process of organizing activities into a logical and practical order, helping to avoid duplication, delays, or policy incoherence.
- ❖ It guarantees that implementation follows a logical progression, beginning with foundational actions such as capacity-building, legal adjustments, and resource mobilization.
- ❖ Without proper sequencing, policies risk being fragmented, poorly implemented, or inefficient and failure to deliver results.
- ❖ The sequence of issues in terms of implementation is also determined by political and/or institutional or contextual factors.
- ❖ Administratively, effective sequencing may demand intra and inter-agency coordination to ensure alignment of activities (Mazmanian & Sabatier, 1983).
- ❖ It may require to de-emphasize some priority areas and re-sequence activities to deal with unexpected events like budget cuts, implementation resistance by stakeholders, and changes in the social and economic conditions.

# Determining Time, People, and required Infrastructure

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- ❖ This is significant in closing the gap between policy design and policy outcome.
- ❖ The time dimension is important because it prevents haphazardous actions, inefficiency, while an implementation that takes too long could lose political support and stakeholder confidence (Pressman & Wildavsky, 1973).
- ❖ The people dimension is equally important as the number, skills, and willpower of the human resources for implementation strongly affect whether a policy will succeed or fail (Putra et al., 2024; Hill & Hupe, 2021).
- ❖ Inadequate or untimely disbursement of financial resources will derail programme delivery, and misallocated resources will make the policy inefficient.
- ❖ The infrastructure dimension, whether physical or technological, is key to implementation, as implementation is the operational manifestation of a policy and could be a major bottleneck.
- ❖ On the technical side, the determination of these requirements relies on cost-benefit analysis, feasibility studies, and workload forecasting.

- ❖ On the political side, however, decisions on time factor, funds allocation and personnel sourcing and deployment are subject to competing demands (O'Toole, 2000).
- ❖ Occasionally policymakers may even intentionally understate time or financial requirements in order to ensure approval and create an implementation gap down the road.
- ❖ Equally infrastructure planning may occur too late or be insufficient, especially in LDCs where logistical and institutional capacity gaps severely constrain policy delivery.
- ❖ Overall, the determination of resources requires technical rationality in terms of data and analysis, as well as political pragmatism in terms of negotiation and adaptation.

# Forecasting expected policy outcomes

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- ❖ This is the systematic application of analytical techniques and models to make informed predictions about the likely consequences of policy alternatives before their adoption or implementation.
- ❖ It aims to reduce uncertainty by projecting potential impacts, costs, and benefits of policies under different scenarios (Dunn, 2015; Hewlett, Ramesh, & Perl, 2020).
- ❖ Its relevancy is in effective adjustments of policies by accurately making predictions of their effects.
- ❖ Careful forecasts are central to policy success while inaccurate forecasts may cause policy failures.
- ❖ The forecasting process serves as a validation tool for building credibility and requires particular degrees of accuracy for policy implementation to be successful.
- ❖ Forecasting expected results allows for the prediction of what is likely to be attained at any stage of intervention.
- ❖ It is essential for implementers to anticipate and assess the future implications of current and past decisions.

## Cont...

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- ❖ This is crucial in understanding the related and emergent risks and also in readiness for unexpected changes or consequences (Dunn, 2015).
- ❖ Forecasting is important in public budget making as it helps government entities with minimal resources (Williams & Calabrese, 2016).
- ❖ Forecasting short- and long-term effects not only helps in appropriate resource allocation but also in timeline adjustments and in setting up monitoring systems that measure performance as per expectations (Dror, 2017).
- ❖ Reinforces accountability since clarity on the nature of expected results increases the possibility of holding implementing agencies liable for failure to attain expected results.
- ❖ Nevertheless, forecasting is inherently uncertain and it is conditioned by political dynamics and contextual factors such as optimism bias (exaggerated claims about positive outcomes).
- ❖ Unforeseen events such as an economic recession, natural disasters, or institutional weaknesses may create obstacles to realization of anticipated results (Frankel, 2011).



# Policy monitoring and evaluation

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- ❖ The serves as mechanisms for tracking the progress and performance of policies and provide evidence for accountability and learning.
- ❖ Policy monitoring refers to the systematic and ongoing collection, analysis and use of information to track the implementation of policies, assess whether the planned activities are being carried out as intended, and determine whether the policy is on track to achieving its stated goals (Howlett, Ramesh & Perl, 2020).
- ❖ It focuses on inputs, processes, and immediate outputs, and provides timely feedback for corrective action and accountability in governance (Dunn, 2015).
- ❖ Routine monitoring of policy implementation is when members reflect on whether the policy has contributed to positive or unintended outcomes.
- ❖ **Evaluation** refers to the systematic assessment of policies to determine their effectiveness, efficiency, and relevance.

- ❖ Evaluation, however, goes further by examining outcomes and impacts.
- ❖ Qualitative and quantitative methods are employed to assess the effectiveness, efficiency, and equity of a policy intervention (Dunn, 2015).
- ❖ Together, monitoring and evaluation create feedback loops that inform policy adjustments (Vedung, 2017).

### **Approaches to monitoring**

These are methods used to track policy implementation and performance in a systematic manner. Mayne, 2017;

- (a) The routine or administrative monitoring approach (Heinrich, 2002; Hill & Hupe, 2021).
- (b) Participatory monitoring (Matsiliza, 2012).
- (c) Results-based monitoring (Kusek & Rist, 2004; Heinrich, 2002)

# Techniques for monitoring

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- ❖ This is the most prominent strategy used in public sector reform in most countries of the world (Mayne, 2017).
- ❖ regularly monitored and evaluated to ensure they are going in the right direction (Mayne, 2017).
- (a) ***Quantitative monitoring techniques*** relates to use of survey research designs, performance indicators, and statistical reporting (Yang & Su, 2017; Kusek & Rist, 2004).
- (b) ***Qualitative monitoring techniques*** involve secondary data include meeting minutes, memoranda, reports, position papers, speeches, agenda, commentaries (Jaramillo, 2020).
- (c) Mixed-methods monitoring, use of both qualitative & quantitative methods to provide offer rich insights facilitating a more comprehensive picture “what” is happening and “why” it is happening (Vedung, 2017).
- (d) ***Administrative records and management information systems (MS)***; provide ongoing data from continuous sources on program activities, project expenditures, and program personnel deployment at regular intervals and in real-time (Hill & Hupe, 2021; McNabb, 2002).

# Types of evaluation

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- ❖ It is a judgment that the decision made in the past was worthwhile and distinguished between effective interventions and those with no effect (Trevisan & Van Bellen, 2008).
- ❖ Policy evaluation is conducted at three main stages each of which requires its standards and criteria. (Khan & Rahman, 2017) (*focus on purpose of conducting evaluation- 'what & why'*).
- (a) **Formative evaluation**. (crucial in identifying potential challenges, resource gaps, and operational inefficiencies) (Vedung, 2017; Dunn, 2015).
- (b) **Summative evaluation** (Pandey & Shukla, 2022).
- (c) **Process evaluation** (Hill & Hupe, 2021)
- (d) **Impact evaluation** Hill & Hupe, 2021; Rossi, Lipsey, & Freeman, 2004).

# Evaluation decisions, Designs and Approaches

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- ❖ Policy evaluation decisions refer to a range of choices and clarifications that need to be made in order to provide good guidance for evaluation and the assessment of policy performance.
- ❖ Evaluation decisions provide a clear purpose and direction to the evaluation of policy performance.
- ❖ In general, evaluation seeks to provide evidence on the implementation, output, and outcome
- ❖ Seeks to distinguish between effective and ineffective interventions to inform sound decision making (Palmer, 1999; Vedung, 1997).
- ❖ *Evaluation design* decisions also refer to a number of choices that need to be made regarding the collection, analysis, and interpretation of information and evidence to produce meaningful and credible results.
- ❖ Aim at ensuring an effective evaluation process, such as the amount of resources to be allocated, the timing, the methods, and the tools that are to be used.

# Evaluation designs (“how”)

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- (a) **Experimental design;** randomly selection and assignment of people and/or objects to treatment (policy) and control groups.
- (b) **Quasi-experimental**, which involves comparison of the outcomes for naturally assigned groups with statistical controls (Rossi et al., 2003).
- (c) **Non-experimental or observational designs;** including case studies and participatory approaches (Hill & Hupe, 2021).

## Evaluation approaches can be;

- (i) **Quantitative**, relying on indicators and statistical analysis
- (ii) **Qualitative**, with an emphasis on an in-depth understanding of contextual factors and stakeholder perceptions.
- (iii) **A mixed-methods** approach that combines quantitative and qualitative methods can also be used (Lopez-Acevedo et al., 2012)

# Indicators of policy evaluation

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- ❖ Policy evaluation indicators are specific, quantifiable, measures utilized to analyze the success and progress of a given policy.
- ❖ Performance is typically indicated using the standard measures of efficiency, efficacy, reliability, and sustainability (Ruggeri et al., 2018).
- ❖ Indicators allow policy objectives to be translated into measurable, concrete terms to enable tracking of policy's implementation for possible (Kusek & Rist, 2004).
- ❖ The indicators used in policy evaluation can focused on;
  - The input (resources used)
  - The output (services delivered)
  - The outcome (short- to medium-term effects), or
  - The impact (long-term effect on society) (Dunn, 2015).
- ❖ Indicators used for both monitoring and evaluation must be “SMART” and well-defined to give a clear, objective measure of success and to enable comparisons between expected and achieved goals.

# Developing a monitoring and evaluation framework

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- ❖ A well-designed M&E framework clearly,
  - (a) Defines objectives
  - (b) Selects appropriate indicators
  - (c) Identifies data sources and methods
  - (d) Establishes reporting schedules and formats,
  - (e) Assigns roles and responsibilities for monitoring and evaluation activities (Hill & Hupe, 2021).
  
- ❖ Ideal M&E frameworks must be able to successfully converge three tiers; including development interventions and public policy (top tier), M&E concepts, and logic (middle tier), and data collection, processing, analysis, and reporting (bottom tier) (Wotela, 2017).
  
- ❖ It is a roadmap that logically links inputs, activities, outputs, outcomes, and impacts to ensure that the information effective decision-making, accountability, and learning purposes.
  
- ❖ A participatory approach to developing the framework that engages all stakeholders enhances their ownership and transparency in the process.



# Assessing policy outputs, outcomes and impact

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- ❖ These form the final stage of monitoring and evaluation, where evidence of policy effectiveness is produced and used to inform future improvements.
- ❖ M&E systems are important tools for assessing government performance by providing measurements of outputs, outcomes, and impacts of policies and programs (Lopez-Acevedo et al., 2012).
- ❖ They feed unique information about what works, what doesn't, and why, enabling governments to enhance effectiveness and efficiency under budget constraints (Lopez-Acevedo et al., 2012).
- ❖ It demonstrates the credibility through the impact of policies (Dwyer, 2009).
- ❖ However, demands an understanding of the distinction between inputs, outputs, and outcomes, and indicators, and performance reports (Dwyer, 2009).
- ❖ **Outputs** are the immediate products or services delivered, such as programs implemented or resources distributed,
- ❖ **Outcomes** reflect the short and medium-term effects on the beneficiaries, such as changes in behaviour, knowledge, or access to services.
- ❖ **Impacts** are the long-term societal, economic, or environmental changes that can be attributed to the policy (Rossi et al., 2003; Vedung, 2017).

# Charting the way forward: determining the inputs into the new or reviewed policy

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- ❖ Determining the nature and extent of inputs required is critical when designing or revising policies.
- ❖ Inputs can include human resources, financial resources, technical expertise, data, and stakeholder engagement (Dunn, 2015).
- ❖ The decision-maker should carefully assess and determine these inputs to accurately plan for resources to prevent bottlenecks during implementation, and ensure alignment with strategic objectives.
- ❖ Data and research inform evidence-based policy design on the current state of an issue, lessons from past interventions, and projections of the potential impact of new policies (Cairney, 2019).
- ❖ Stakeholders engagements and consideration of their inputs is crucial for incorporating diverse perspectives, interests, and capacities into policy design or revision.
- ❖ Their input is essential for validating assumptions, identifying priorities, and increasing policy legitimacy and acceptance (Ramesh, 2003).

# END

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## THANK YOU FOR LISTENING TO ME